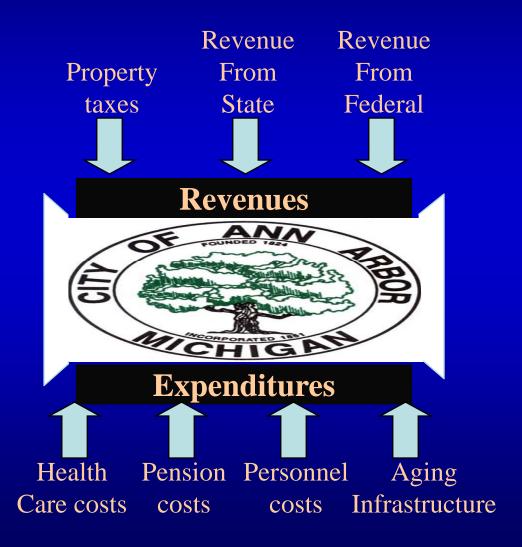
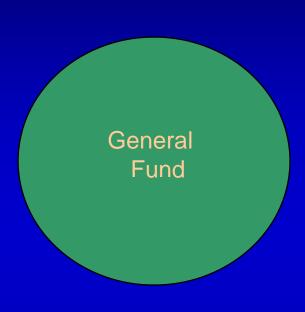


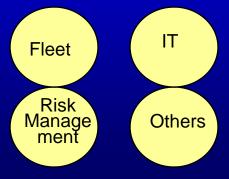
# Municipalities are facing a decline in revenues and increases in expenditures



# The City is required to manage its activities in many different "buckets" called funds ...



#### **Internal Services**





#### WHERE PROPERTY TAX DOLLARS GO

52%)- Education Wash. State Wash. **Education** Comm. **City of Ann Arbor** County WISD College Tax **Ann Arbor Public Schools** 11% 11% 8% 7% 26%

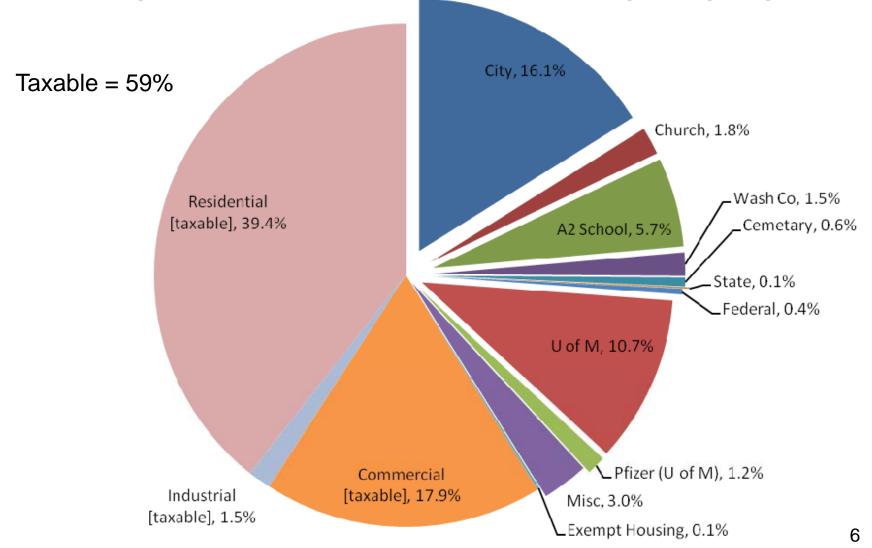


# City Millages

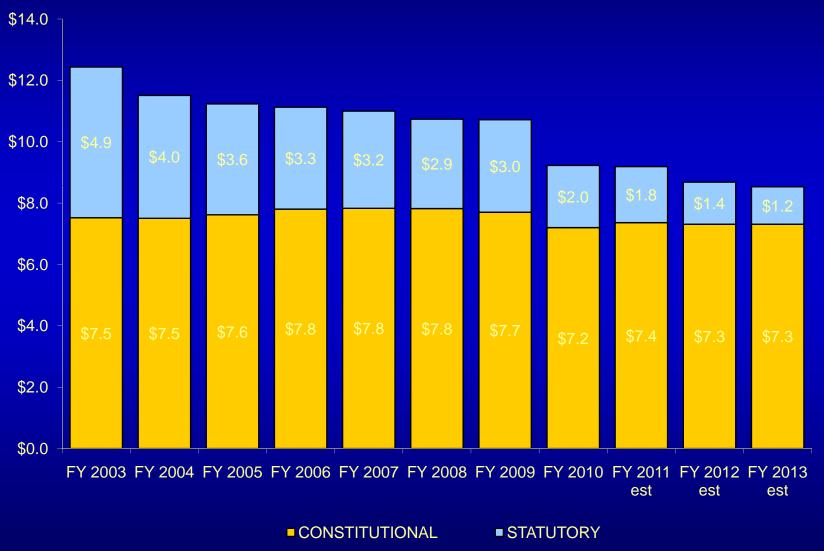
6.1682
2.0560
2.0560
10.2802
1.9944
2.4670
1.0969
0.4779
0.1496
16.4660

### Break-down of Tax Exempt Property

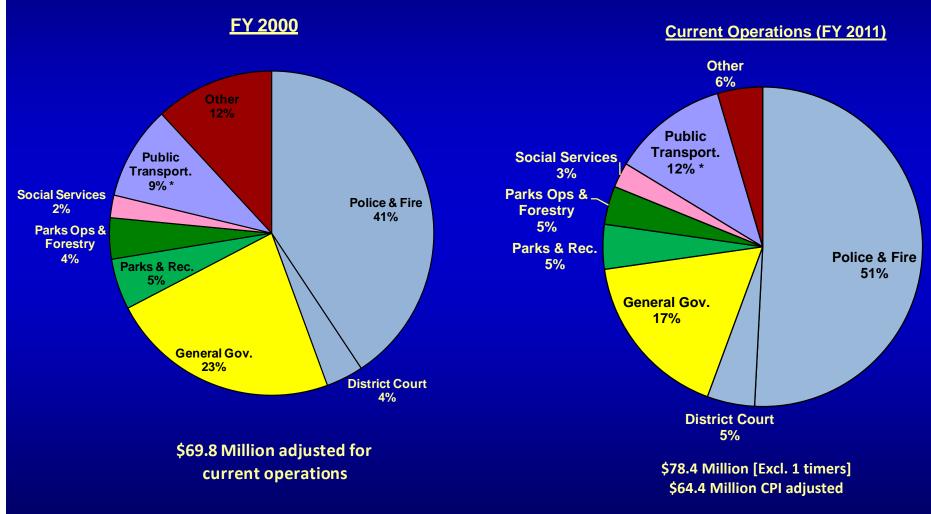
City of Ann Arbor Taxable and Tax Exempt Property



### State Shared Revenue

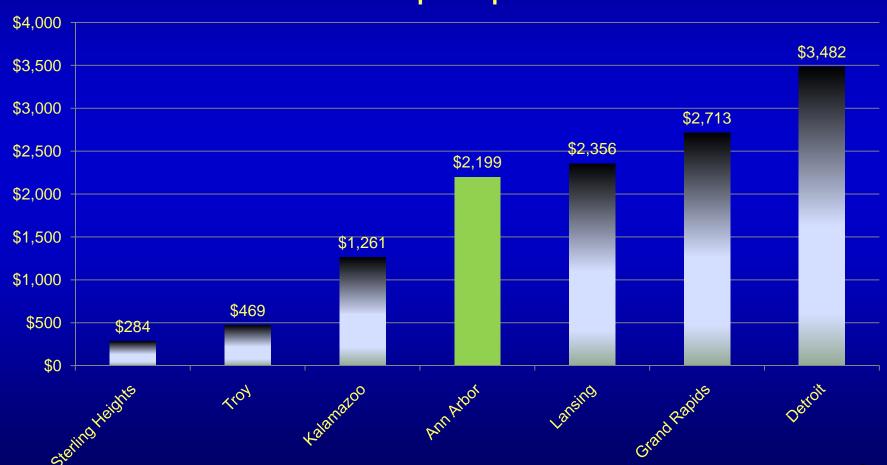


# The City's resources are increasingly concentrated in the General Fund on providing safety services...



# The City's Debt per Capita is Not High Compared with Other Communities

#### **Debt per Capita**



#### The City's Existing Debt Funded the Following Projects ...

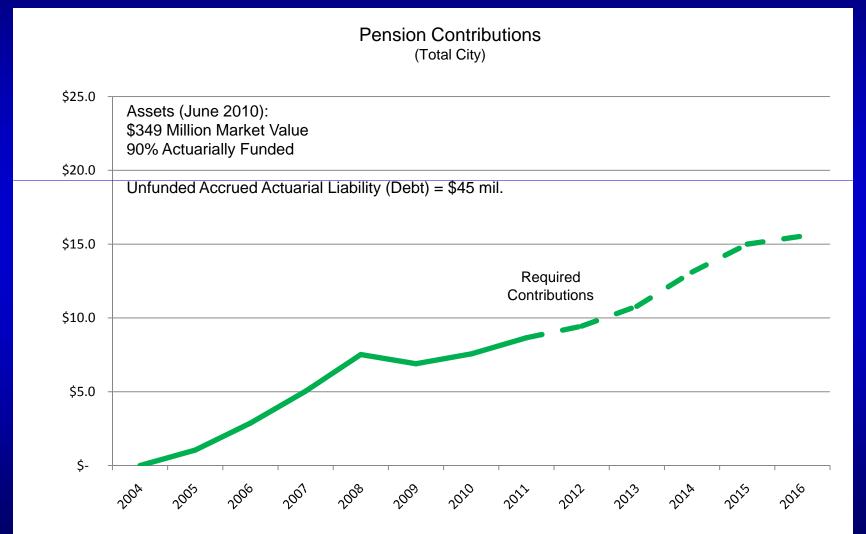
#### Taxpayer Supported / Taxpayer Guaranteed

- Court / Police Building & Renovations to City Hall
- Former YMCA Building Site
- Maintenance Facility
- Various Special Assessment (improvement) projects
- Solid Waste Improvements Landfill, Recycle Ann Arbor, Transfer Station, Materials Recovery Facility
- Open Space Acquisitions via Open Space special millage

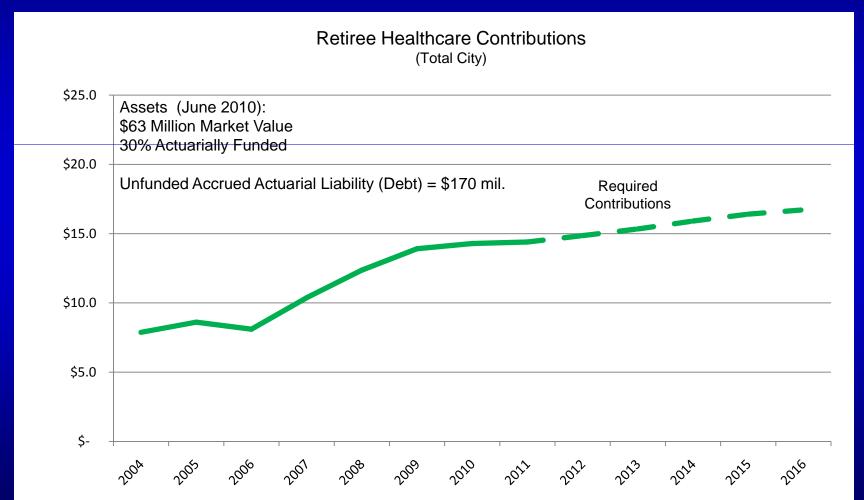
#### <u>User Supported/Taxpayer Guaranteed</u>

- Underground Fifth Avenue Parking Structure (DDA)
- Revenue bonds Water, Sewer, Storm Water, Parking & Golf
- State Street road and pedestrian improvements (DDA)
- Broadway Bridge (MTF)

Pension system is 90% funded. Financial market meltdown is projected to increase on-going contributions from the previously stabilized 2009 levels.



### Retiree healthcare (VEBA trust) is 30% funded. Annual contributions are \$15 mil. per year and are modestly increasing.



## The City Can Influence ...

- ✓ Infrastructure Investments Have invested in bridges, roads, buildings, water, sewer, and parking
- ✓ Property Taxes millage rate has dropped from 17.1 in 2001 to 16.8 in 2011.
- ✓ City's Bond Rating is AA+
- ✓ Budgeting 2 year plans | balanced budgets without reliance on savings to pay for recurring operations
- ✓ Reserves the City has maintained minimum reserves within the policy range of 8% - 12% of expenditures
- ✓ Collaboration/Regionalization increased consolidation and sharing of community-wide resources
- ✓ Employee Benefits recent pay changes are flat or declining and employee contributions for benefits are increasing
- ✓ Number of FTEs reduced over 25% between 2001 & 2011
- ✓ Service Impacts minimal given the amount of reductions

## The City Can NOT Influence ...

- Local Unemployment (Feb) 6.5%
- State Sales Tax Receipts (source for state shared revenue) Down
- Interest Rates Short-term near 0%
- Property Tax Values Lower on average
- State's Budget Issues Unresolved
- Federal Budget Issues Unresolved
- Stimulus Package Not expected to help recurring operations
- Departure of Pfizer and sale of property to UM lost single largest tax payer equal to 5% of tax collections
- The "Great Recession"
- 40% of property in the City is tax exempt

### **Budget Strategies**

- Create Financial Projections forecast recurring revenues and expenditures for future years. Forecasts are not overly conservative, so there is not a lot of flexibility.
- Establish Targets the amount of expenditures in excess of revenues is the amount of targeted reductions required to balance the budget
- Align Targets with Labor Strategy required reductions allocated to each service unit
  - Initial 2.5% for all service units
  - Health care differential up to 1.5% additional reduction required for employee groups who are not on the City healthcare plan, which reflects the actual cost increase to the City
- Plan for Non-Recurring Items non-recurring expenditures are funded via a use of fund balance

## Fiscal Challenge – Gen. Fund

	Ac	lopted	<b>Projected</b>				Recommended			
	FY 2011		FY	2012	FY 2013		FY 2012		FY 2013	
	(Mils)		(1)	Mils)	(Mils)		(Mils)		(Mils)	
Revenues	\$	79.9	<b>e</b> -	78.3	\$ 7	7.0	¢	77.9	Ф	77.8
	Ψ									
Expenditures		(81.4)	(8	80.7)	(8	2.8)		(78.9)		<u>78.5)                                    </u>
Net Savings / (Deficit) *	\$	(1.5)	\$	(2.4)	\$ (	<u>(4.9)</u>	\$	(1.0)	\$	(0.7)
* Includes Non-recurring items of: Golf Course Subsidy Housing Commission Court Facility Fund Reduced DDA transfer Parks Supplemental Funding (1) Other Non-recurring	\$	(0.5) - - - (0.3) (2.2)	\$		\$	-	\$	(0.4) (0.2) (0.1) (0.4)	\$	(0.3) (0.2) (0.1) (0.2)
Net Use of Savings	\$	(3.0)	\$		\$	_	\$	(1.0)	\$	(0.7)
Net Ose of Savings	Ψ	(3.0)	Ψ		Ψ		Ψ	(1.0)	Ψ	(0.1)
Memo:										
Undesignated Fund Balance	\$	10.0	\$	7.6	\$	2.7	\$	9.0	\$	8.3
(includes consol. of Economic Developmen	t Fund	d)								

<sup>(1)</sup> Park Supplemental funding included in base budget for FY 2012 & forward

### FY 2012 Reductions in FTEs

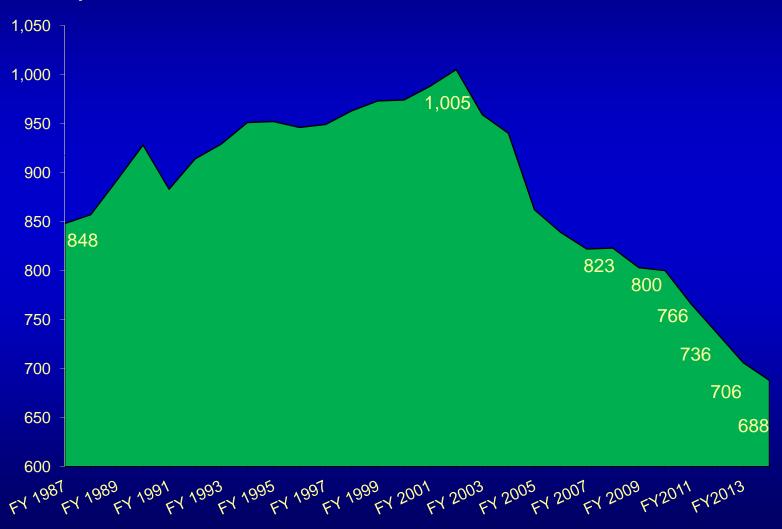
<ul> <li>Police Services</li> </ul>	
-Vacancies - eliminate dispatchers (2), Telecommunicater (1),	
Police Professional Assistant (1), Police Officer (1)	(5)
-Police Officers - layoffs resulting in reorganization to staff	
patrol & traffic operations	(5)
-Dispatchers - eliminate 2 FTEs resulting in layoffs	(2)
-Police Service Specialist - eliminate FTE resulting in layoff	(1)
• Fire Services	
-Vacancies - eliminate	(2)
-Firefighters - layoffs	(5)
Public Services	
-Vacancies - Forestry (2) & Facilities (0.7), Solid Waste (1)	(4)
-Fleet Mechanic - Eliminate vacancy through retirement	(2)
-Administration - Eliminate management assistant	(1)
-Teamster Supervisor - Eliminate vacancy	(1)

### FY 2012 Reductions in FTEs

<ul> <li>Financial Services</li> <li>-Vacancies - eliminate positions in Accounting (1), IT (2)</li> </ul>	(3)
• 15th District Court	
-Eliminate Clerical position	(1)
Added FTEs	
-Community Services Admin. Support Specialist	1
-DDA Planning & Research Specialist	1
Net Reductions	(30)

### **History of Employee Levels**

The City has reduced staffing 30% over the past 10 years with minor impact to services...



# Assumptions for FY 2012

- Property tax collections down 1.3%
- No new major source of revenue (e.g. income tax or property tax)
- Selected fee increases
- Statutory State Shared Revenue 33% reduction
- Continued lower receipts from fines and forfeits
- Wage increases flat except for union step increases
- Active healthcare continue labor negotiations to move all employees to a single City plan with contributions, co-pays, deductibles, etc.
- Retirement benefits continue to fully fund required contributions and seek to equalize employee contributions across labor groups
- Argo & Geddes dams moved out of Water fund and into Parks

## **Budget Recommendations**

(General Fund)

#### **Community Services**

- Rental housing inspections projected revenue increase from effic. (+\$75k)
- Rental housing billings one-time revenue increase from process change (+\$50k)
- Human Services reduce level of support for non-profits (-\$116k)
- Energy lower costs due to infrastructure improvements (-\$75k)

#### **Safety Services**

- Police vacancies eliminate 5 vacant positions (-\$272k)
- Police officers layoff 5 FTEs which results in reorganization to staff patrol & traffic operations (-\$560k)
- Dispatch eliminate 2 FTE positions resulting in layoffs (-\$163k)
- Police service specialists eliminate 1 FTE resulting in layoff (-\$90k)
- Fire fighters eliminate 7 FTE positions including 2 vacancies (-\$756k)
- Fire capital needs replace generator & acquire thermal imager (+\$76k)

### **Budget Recommendations**

(General Fund)

#### **Public Services**

- Forestry allocate forestry to the Storm Water Fund from the GF (-\$474k)
- Field Operations eliminate two FTEs (-\$186k)
- Snow/Ice Removal, Graffiti Removal, & Traffic Island Maint. & Mowing –
   move expenditures to the Metro Expansion fund from the GF (-\$212k)
- Park Operations increase use of temporary labor to maintain service levels (-\$158k)
- Street Lighting anticipated LED energy & maintenance savings (-\$32k)
- Utilities increased costs related to new building (+\$94k)
- Facilities eliminate 0.5 FTE resulting in slower snow/ice removal times (-\$38k)
- Larcom Bathrooms renovation of east end bathrooms and installation of new unisex bathrooms on floors 2-4 (+\$180k)
- Hydro allocate a portion of Barton admin. from GF to Water Fund (-\$20k)
- Utilize savings in Public Services to fund 33% reduction in statutory State
   Shared Revenue

### **Budget Recommendations**

(Other Funds)

- Street Repair & Resurfacing Millage pursue renewal and continue the sidewalk replacement program with millage support
- Metro Expansion Fund move costs for covering snow/ice control on sidewalks
  fronting City properties, graffiti removal, and traffic island maint. from the
  GF to the Metro Expansion Fund. As part of pursuing the renewal of the
  Street Repair & Resurfacing Millage discuss moving the costs from
  administering the Sidewalk Replacement Program out of the Metro Expansion
  Fund into the Millage.
- Storm Water Fund assume full support for forestry operations from the GF
- Solid Waste Fund cost savings from moving to single stream recycling (-\$579k)
- Trash Collection reduction of routes from 7 to 6 due to efficiencies of collection and reduction of 1 FTE (-\$83k)
- Downtown Trash collection implementation of annual cart fee for downtown carts servicing properties for commercial pick-ups where dumpsters were not feasible (-\$66k)
- Recycle material credit matched to market conditions (-\$250k)
- Fleet Fund eliminate 2 FTEs (one vacant) due to reduced overall workload (-\$197k)
- Water/ Sanitary Sewer / Storm Water reflect projected revenue requirement for increases of 3.4%, 4%, and 3.25% respectively

#### Highlights of Recommended Reductions for FY 2013

- Police Command eliminate 1 Lieutenant & 2 Sergeant FTEs. They have bumping rights into next rank below (-\$24k)
- Police Patrol eliminate 9 FTEs resulting layoffs including downward bumping (-\$1,070k)
- Firefighters eliminate 5 FTEs resulting in layoffs (-\$559k)
- Argo bypass channel complete so increased revenue projected from programming (+\$52k)
- Outdoor Pools increase daily admission fees. Last fee increase was 10 yrs ago (+\$40k)
- Human Services reduce funding to non-profits to \$1.11 mil. (-\$49k)
- Street lighting public engagement process to help establish method for cost reduction (-\$120k)
- Customer Service Center reduction of 0.5 FTEs (-\$38k)
- Larcom Bathrooms –partial renovations and removal of asbestos plus addition of a unisex bathroom on floor 5 & 6 (+\$165k)
- Water/Sanitary Sewer/Storm sewer revenue increases of 3.25%/4.25%/3.5%
- Trash Collection remove 1 Truck through efficiencies (-\$85k)

#### **Status of DDA Negotiations**

	Estimated									
	FY2011	FY2012	FY2013	FY2014	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020
	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)	(\$ Mils)
Projected Parking Transfers to the City										
Street Transfer	\$ 0.80	\$ 0.84	\$ 0.87	\$ 0.90	\$ 0.94	\$ 0.98	\$ 1.02	\$ 1.06	\$ 1.10	\$ 1.14
Fifth & William Grant	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10	0.10
415 W. Washington	0.07	0.07	0.07	0.08	0.08	0.08	0.09	0.09	0.09	0.10
Meter Rent	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Projected Transfers	\$ 2.97	\$ 3.01	\$ 3.04	\$ 3.08	\$ 3.12	\$ 3.16	\$ 3.20	\$ 3.25	\$ 3.29	\$ 3.34
Gross Parking Revenues		\$16.16	\$17.47	\$18.14	\$18.91	\$19.83	\$20.41	\$21.01	\$21.72	\$22.36
Assessment of Devision of DDA Transfers										
Amount of Reduced DDA T	<u>Iansiei</u>	\$ (0.42)	\$ (0.25)	\$ 0.01	\$ 0.10	\$ 0.22	\$ 0.28	\$ 0.33	\$ 0.41	¢ 0.47
Budget - 16%/16%/17.5%	69/					(0.07)	(0.02)		0.09	\$ 0.47
DDA Proposal - 16%/16%1	0%	(0.49)	(0.32)	(0.25)	(0.17)			0.03		0.14
Difference		\$ (0.07)	\$ (0.07)	\$ (0.27)	\$ (0.20)	\$ (0.29)	\$ (0.30)	\$ (0.31)	\$ (0.32)	\$ (0.33)
Memo: Cumulative Effect										
Budget - 16%/16%/17.5%		\$ (0.42)	\$ (0.67)	\$ (0.66)	\$ (0.55)	\$ (0.33)	\$ (0.05)	\$ 0.28	\$ 0.69	\$ 1.15
DDA Proposal - 16%/16%1	6%	(0.49)	(0.81)	(1.06)	(1.24)	(1.31)	(1.33)	(1.30)	(1.21)	(1.07)
Difference		\$ (0.07)	\$ (0.14)	\$ (0.41)	\$ (0.68)	\$ (0.98)	\$ (1.27)	\$ (1.58)	\$ (1.90)	\$ (2.22)

# **Budget Process**

- December 2010 Council Offsite
- January 2011 Additional Council Offsite
- Jan. Mar. Working Sessions
- April 11 Working Session
- April 13 Town Hall Meeting
- April 19 City Admin. Recommended Budget
- May 2 Public Hearings on Recommended Budget
   & Fee Resolutions
- May 16 –Council Consideration of Administrator's Recommended Budget

